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NOTICE OF MEETING

Meeting Culture and Communities Select Committee

Date and Time Tuesday, 12th January, 2021 at 10.00 am

Place Remote meeting

Enquiries to members.services@hants.gov.uk

John Coughlan CBE Chief Executive The Castle, Winchester SO23 8UJ

FILMING AND BROADCAST NOTIFICATION

This meeting is being held remotely and will be recorded and broadcast live via the County Council's website.

AGENDA

1. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

2. DECLARATIONS OF INTEREST

All Members who believe they have a Disclosable Pecuniary Interest in any matter to be considered at the meeting must declare that interest and, having regard to Part 3 Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore all Members with a Personal Interest in a matter being considered at the meeting should consider, having regard to Part 5, Paragraph 4 of the Code, whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, consider whether it is appropriate to leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with the Code.

3. MINUTES OF PREVIOUS MEETING (Pages 3 - 6)

To confirm the minutes of the previous meeting held on 21 September 2020.

4. DEPUTATIONS

To receive any deputations notified under Standing Order 12.

5. CHAIRMAN'S ANNOUNCEMENTS

To receive any announcements the Chairman may wish to make.

6. 2021/22 REVENUE BUDGET REPORT FOR CULTURE, COMMUNITIES AND BUSINESS SERVICES (Pages 7 - 24)

To consider a report of the Directors of Culture, Communities and Business Services and Corporate Resources – Corporate Services setting out budget proposals for the Recreation, Heritage, Countryside and Rural Affairs services for 2021/22 in accordance with the Council's Medium Term Financial Strategy.

7. CCBS CLIMATE CHANGE - NATURAL ENVIRONMENT WORKSTREAM (Pages 25 - 50)

To receive a presentation of the Director of Culture, Communities and Business Services regarding the way in in which CCBS services are focusing on climate change workstreams.

8. WORK PROGRAMME (Pages 51 - 54)

To consider the Committee's forthcoming Work Programme.

ABOUT THIS AGENDA:

On request, this agenda can be provided in alternative versions (such as large print, Braille or audio) and in alternative languages.

ABOUT THIS MEETING:

The press and public are welcome to observe the public sessions of the meeting via the webcast.

Agenda Item 3

AT A MEETING of the Culture and Communities Select Committee of HAMPSHIRE COUNTY COUNCIL held as a remote meeting on Monday, 21st September, 2020:

> Chairman: * Councillor Anna McNair Scott

- * Councillor Christopher Carter
- * Councillor John Bennison Councillor Fred Birkett Councillor Jackie Branson
- * Councillor Pal Hayre
- * Councillor Dominic Hiscock
- * Councillor Rob Mocatta
- * Councillor Michael White
- * Councillor Alan Dowden

- * Councillor Ann Briggs* Councillor Zilliah Brooks
- * Councillor Peter Chegwyn
- Councillor Daniel Clarke
- * Councillor Rod Cooper

*Present

101. APOLOGIES FOR ABSENCE

Apologies were received from Councillors Jackie Branson and Daniel Clarke.

102. DECLARATIONS OF INTEREST

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Personal interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

103. MINUTES OF PREVIOUS MEETING

The minutes of the meeting held on 28 July 2020 were agreed as a correct record.

104. **DEPUTATIONS**

There were no deputations.

105. CHAIRMAN'S ANNOUNCEMENTS

The Chairman noted that all the services within the remit of the Committee had resumed service provision following the lifting of the Covid-19 lockdown. Many services had successfully adapted their provision in accordance with new regulations.

Members heard that the Library Service was progressing its Transformation process and that the opening timing consultation had recently closed. Following the difficult decision in July, there had been some encouraging expressions of interest from local communities around transitioning to Independent libraries.

The Chairman announced that the Library Service's annual Reading Challenge, which had been adapted for 2020 to facilitate participation throughout the pandemic, had been extremely successful. The Library Service were busy analysing the numbers and working through Hampshire schools and local libraries throughout October to ensure Challengers receive their medals.

106. HAMPSHIRE CULTURAL TRUST UPDATE

The Committee received a presentation from Paul Sapwell, the Chief Executive of the Hampshire Cultural Trust with an update on recent operations throughout the Covid-19 pandemic and with general updates.

In response to Members' questions, it was noted that:

- Gift Aid contributions were being promoted at all venues with an active campaign in museums to upsell Gift Aid. As bookings were increasingly being made online during the pandemic, it was becoming easier to contribute Gift Aid using the online ticket system.
- The Trust's initial funding model was based upon grant awards from founding Local Authorities and the original agreement had been to reduce these grants year on year. The Trust had been very successful in generating earned income to balance the reduction in funding although the 2020 year had presented a very different set of circumstances with a period of closure for all venues followed by restrictions on usual operations.
- The Trust had no plans to make large redundancies at the end of the furlough period.
- That the pandemic had been a challenging time for all venues across Hampshire particularly arts centres with significantly reduced performance programmes. Members noted that, in these circumstances, the strength of the Trust model was that these facilities could be subsidised by growth from other areas.
- The increased visits to the Aldershot Military Museum had been a success story for the Trust following focus upon community outreach and engagement working with those from military backgrounds.
- The Trust were confident that the proposed reduction in opening hours for Winchester Discovery Centre would not impact the quality of the exhibitions. The Trust were also working with the Council's Library Service to provide access outside of opening hours.

RESOLVED:

That the Culture and Communities Select Committee notes the presentation.

107. COUNTRY PARKS UPDATE/IMPACT OF COVID

The Committee received a presentation setting out recent country parks updates and the impact of the pandemic on operations on site. Members noted the importance of country parks and outdoor space during the period of lockdown, enabling people to spend time outside in the fresh air which had a positive impact on mental health and wellbeing. A service recovery strategy had been implemented, continually reviewing Government guidance to allow the popular facilities to re-open as safely as possible across the county.

The Committee also received an update on the ongoing Country Parks Transformation programme, reviewing the projects that had already been finalised and upcoming improvements planned.

In response to Members' questions, it was noted that:

- Car parking charges were set at seasonal rates and that off peak charging had also been introduced encouraging visitors into the parks during quieter months.
- Some site assets had been sold, such as houses that were previously lived in by rangers, and that there was no requirement for people to live on site.
- The current country parks membership offer was under review seeking to make it more suitable for a larger proportion of visitors.
- There were plans for a cycle hub at Queen Elizabeth Country Park to incorporate bike servicing, hire, storage and also would include electric bike facilities.

RESOLVED:

That the Culture and Communities Select Committee notes the presentation.

108. UPDATE ON LIBRARY OPENING TIMES CONSULTATION

The Committee received a presentation with information on the Library Service opening hours consultation which had run from 3-17 August 2020.

Members heard that the consultation had contained a proposed set of opening hours for each library in Hampshire and had asked for comment on it. Over four thousand responses had been received with 72% of respondents considering that their needs would be met by the proposed opening hours. The Committee noted how specific consideration had been given to areas which received higher dissatisfaction rates and reviewed some proposals which had been considered and discounted such as evening opening. The new opening hours structure was anticipated to be in place by 1 January 2021.

It was noted that the next stage of the consultation cycle involved a thorough staff consultation process which would run throughout September. This would incorporate a formal consultation with all staff and the opportunity to apply for Voluntary Redundancy by individuals if desired. Members were reassured to learn of the extensive support networks in place to assist staff throughout this process. As the Library Service Transformation programme continued to progress, the Committee were keen to continue to receive regular updates.

RESOLVED:

That the Culture and Communities Select Committee notes the presentation.

109. WORK PROGRAMME

The Committee received the report of the Director of Transformation and Governance which set out the Committee's upcoming work programme.

RESOLVED:

Members agreed to cancel the 30 November 2020 meeting and to request that Energise Me be invited to speak at a later meeting. Furthermore, that updates from some of the new services (such as the Coroner's service and Registration service) be added into the programme for future meetings.

HAMPSHIRE COUNTY COUNCIL

Front Cover Report

Committee:		Culture and Communities Select Committee		
Date:		12 January 2021		
Title:		2021/22 Revenue Budget Report for Culture, Communities and Business Services		
Report From:		Director of Culture, Communities and Business Services and Deputy Chief Executive and Director of Corporate Resources		
Contact name:		Felicity Roe Sue Lapham		
01962 847876 0370 7794503		Em	ail:	<u>felicity.roe@hants.gov.uk</u> <u>sue.lapham@hants.gov.uk</u>

Purpose of this Report

- The purpose of this report is to set out proposals for the 2021/22 budget for Recreation, Heritage, Countryside and Rural Affairs services within the Culture, Communities and Business Services Department in accordance with the Councils Medium Term Financial Strategy (MTFS) approved by the County Council in December 2020.
- 2. The Executive Member for Recreation, Heritage, Countryside and Rural Affairs is requested to approve the proposals for submission to Cabinet and County Council in February 2021.

Recommendations

That, in regard to the revenue budget for Recreation, Heritage, Countryside and Rural Affairs services, the Select Committee either:

supports the recommendations being proposed to the Executive Member for Recreation, Heritage, Countryside and Rural Affairs

Or:

agrees any alternative recommendations to the Executive Member for Recreation, Heritage, Countryside and Rural Affairs, with regards to the proposals set out in the attached report. This page is intentionally left blank

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:		Executive Member for Recreation, Heritage, Countryside and Rural Affairs		
Date:		12 January 2021		
Title:		2021/22 Revenue Budget Report for Culture, Communities and Business Services		
Report From:		Director of Culture, Communities and Business Services and Deputy Chief Executive and Director of Corporate Resources		
Contact name:		Felicity Roe Sue Lapham		
Tel:	01962 847876 0370 7794503 Email:		felicity.roe@hants.gov.uk sue.lapham@hants.gov.uk	

Section A: Purpose of this Report

1. The purpose of this report is to set out proposals for the 2021/22 budget for Recreation, Heritage, Countryside and Rural Affairs services in accordance with the Councils Medium Term Financial Strategy (MTFS) approved by the County Council in November 2019 and updated subsequently in July 2020 to reflect the financial impact of the Covid-19 crisis and the County Council's response.

Section B: Recommendations

To approve for submission to the Leader and the Cabinet:

- 2. The revised revenue budget for 2020/21 as set out in Appendix 2.
- 3. The summary revenue budget for 2021/22 as set out in Appendix 2.

Section C: Executive Summary

4. The Medium Term Financial Strategy (MTFS) update presented to Cabinet and County Council in July 2020 sought to assess the medium term impact of Covid-19 on the financial sustainability of the County Council. It explained that we were treating the medium term impact of Covid-19 as a one off financial impact that we aimed to address through a financial response package of Council resources and further government support and concluded that further government funding of £52.4m was required to ensure that the Council was financially sustainable in the medium term.

- 5. An update was presented to Cabinet in November and County Council in December which reaffirmed that a minimum level of government support of at least £50m was still required to help balance the deficit after the application of the financial response package.
- 6. The aim of the approach to Covid-19 was to place the County Council in the same financial position it would have otherwise been in if Covid-19 had not happened in order to ensure that the tried and tested financial strategy which the County Council operates could be protected and retained.
- 7. This strategy works on the basis of a two year cycle of delivering departmental savings targets to close the anticipated budget gap. This provides the time and capacity to properly deliver major savings programmes every two years, with deficits in the intervening years being met from the Budget Bridging Reserve (BBR) and with any early delivery of resources retained by departments to use for cost of change purposes or to cash flow delivery and offset service pressures. The model has served the authority well.
- 8. In line with this strategy, the Transformation to 2021 (Tt2021) Programme has been in place for some time to develop the £80m of savings required to balance the budget for 2021/22. Detailed savings proposals for each department were approved by the County Council in November 2019, in order to allow more time for delivery of the savings; including the requirement to undertake a second stage of service specific consultations where necessary.
- 9. Since the transformation programme is already in place to deliver approved departmental savings, there are no new savings proposals to be considered as part of the 2021/22 budget setting process. The anticipated delay to delivery of some aspects of the transformation programmes has been factored into our financial planning and sufficient one-off funding exists both corporately and within departments to meet any potential gap over the period.
- 10. The report also provides an update on the business as usual financial position for the current year. The outturn forecast for the Culture, Communities and Business Services (CCBS) Department (of which the Recreation, Heritage, Countryside and Rural Affairs Services are a part) for 2020/21, excluding the financial impact of Covid-19, is a saving against the budget for business as usual activity of £5.2m. It should be noted that business as usual activities have been affected by resources being diverted to deal with the Covid-19 response and recovery and that the Department has also been mindful of the need to avoid non-essential spending in the light of the County Council's overall financial position resulting from the pandemic response.
- 11. The proposed budget for 2021/22 analysed by service for CCBS as a whole is shown in Appendix 1, and for Recreation, Heritage, Countryside and Rural Affairs services is shown in Appendix 2.

12. This report seeks approval for submission to the Leader and Cabinet of the revised budget for 2020/21 and detailed service budgets for 2021/22 for Recreation, Heritage, Countryside and Rural Affairs services. The report has been prepared in consultation with the Executive Member and will be reviewed by the Culture and Communities Select Committee. It will be reported to the Leader and Cabinet on 9 February 2021 to make final recommendations to County Council on 25 February 2021.

Section D: Contextual Information

- 13. The Medium Term Financial Strategy (MTFS) update presented to Cabinet and County Council in July explained that we were treating the medium term impact of Covid-19 as a one off problem that we aimed to address through a financial response package of Council resources and further government support.
- 14. The report concluded that further government funding of £52.4m was required to ensure that the Council was financially sustainable in the medium term and an update, presented to Cabinet in November and County Council in December, reaffirmed that a minimum level of government support of at least £50m was still required to help balance the deficit after the application of the financial response package.
- 15. The aim of the approach to Covid-19 was to place the County Council in the same financial position it would have otherwise been in if Covid-19 had not happened in order to ensure that it still had sufficient fire power in its reserves to address the business as usual deficits of at least £40m per annum predicted after the current Transformation to 2021 (Tt2021) Programme has been implemented and in line with the strategy being adopted to manage the financial impact of Covid-19 as a separate one off issue.
- 16. The current financial strategy which the County Council operates, works on the basis of a two year cycle of delivering change to release resources and close the anticipated budget gap. This provides the time and capacity to properly deliver major transformation programmes every two years, with deficits in the intervening years being met from the Budget Bridging Reserve (BBR) and with any early delivery of resources retained by departments to use for cost of change purposes or to cash flow delivery and offset service pressures. The model has served the authority well.
- 17. The County Council's action in tackling its forecast budget deficit and providing funding in anticipation of further reductions, placed it in a very strong position to produce a 'steady state' budget for 2020/21, giving itself the time and capacity to develop and implement the Tt2021 Programme to deliver the next phase of savings totalling £80m. This also avoids the worst effects of sudden and unplanned decisions on service delivery and the most vulnerable members of the community.
- 18. Consequently, the majority of the decisions in respect of major changes to the budget were taken early however, other factors will still affect the budget, such as council tax decisions and inflation.

- 19. Members will be aware that following previous delays in the Comprehensive Spending Review (CSR) it was hoped that a three year CSR would be announced in November this year. Following increasing rates of Covid-19 throughout October and the uncertainty over the long term economic impacts of Covid-19 the Chancellor announced that only a single year Spending Review would be put in place.
- 20. The Spending Review announcement took place on 25 November 2020 and the key elements were as follows:
 - For salaries set by the Government (such as teachers and police) there will be a public sector pay freeze in 2021/22. The exceptions are for those earning less than £24,000 (who will receive a minimum £250 increase) and the NHS. The Government does not set pay for most council staff, although it is likely to set grant levels at amounts which assume a pay freeze.
 - Councils with social care responsibilities will be allowed to increase council tax by up to 5% in 2021/22 without holding a referendum. This consists of 2% for main council tax and 3% for the adult social care precept.
 - The business rates multiplier will be frozen in 2021/22 (with local authorities fully compensated for the lost income). Further Covid-19 business rates reliefs may be announced in the new year.
 - The Government expects to provide local authorities with over £3bn more to help with Covid-19 pressures in 2021/22. It comprises:
 - £1.55bn to help with expenditure pressures.
 - £670m additional funding for council tax support schemes (which reduce council tax bills for households on low incomes).
 - £762m (estimate) to compensate local authorities for 75% of council tax and business rates losses resulting from 2020/21.
 - Extending the Covid-19 sales, fees and charges reimbursement scheme for three months until the end of June 2021.
 - An additional £300m for adults' and children's social care (£1.2m for Hampshire) and continuation of the existing £1bn annual grant put into social care previously will be maintained, along with £2.1bn provided through the improved Better Care Fund (pooled with the NHS). Proposals for reforming adults' social care will be brought forward next year.
 - The New Homes Bonus scheme will continue for a further year, with no new legacy payments. Reforms to the New Homes Bonus will be consulted on shortly, with a view to implementing changes in 2022/23.
 - The Chancellor also announced how the Government would deliver the next stages of its infrastructure investment plans to drive the UK's recovery with £100bn of capital spending next year and a £4bn Levelling Up Fund

- 21. The provisional Local Government Finance Settlement has not been announced at the time of writing this report but is anticipated during week commencing 14 December 2020. This will provide more clarity as to the impact of the Spending Review on Hampshire County Council and details will be provided in a separate briefing to members and within the Culture and Communities Select Committee Briefing presentation in January 2021.
- 22. The final grant settlement for 2021/22 is not due out until January / February 2021 and should there be any changes to the figures that are released in December 2020 these will be reflected in the final budget setting report to County Council.
- 23. The Culture, Communities and Business Services Department, which includes Recreation, Heritage, Countryside and Rural Affairs services, has been developing its service plans and budgets for 2021/22 and future years in keeping with the County Council's priorities and the key issues, challenges and priorities for the Department are set out below.

Section E: Departmental Challenges and Priorities

- 24. Recreation, Heritage, Countryside and Rural Affairs services are delivered by the Culture Communities and Business Services (CCBS) Department. The CCBS Department delivers a wide range of services with gross expenditure in the region of £111m a year and income streams of around £69m, leaving a cash limit of £42m. In addition, the Department is responsible for the Coroners Service, three business units, and the River Hamble Harbour Authority budgets, all of which sit outside the cash limit. The diversity of the Department is illustrated below:
 - Business units with a combined turnover of £57.8m.
 - Managing the repairs and maintenance of the corporate estate (£8.1m).
 - Service level agreements with c460 schools (£13.7m).
 - HM Coroner Service in Hampshire (£2.4m).
 - The relationship with various major Trusts including the Hampshire Cultural Trust.
- 25. The whole range of CCBS services already rely on income and recharges to fund 61% of the cost of service delivery. Maintaining and developing new external sources of funding remains a high but challenging priority for the department.
- 26. The financial impacts of Covid-19 on the County Council have been comprehensively covered in the regular update reports to Cabinet so will not be repeated here but are significant for CCBS with a particular pressure on the income generating services such as HC3S, the Council's catering service, which saw significant reductions in turnover while schools were closed in the initial period of lockdown; Hampshire Outdoor Centres where postponements or full refunds were offered for bookings cancelled due to lockdown and on-

going restrictions; and the Countryside Service where events and indoor catering have been significantly impacted. The net pressure on all CCBS activities this year including business units is expected to be £16.3m and will be met corporately in line with the strategy set out in the Cabinet report.

- 27. Services have taken significant steps to ensure as far as possible that service provision to the public and the County Council has continued in a safe way in accordance with latest Government guidance. For example:
 - The Library Service has expanded its range of eBooks and introduced 'click and collect' borrowing (Ready Reads).
 - The Registration Service established a phone-only Death Registration service following the initial lockdown and more recently worked for fourteen hours on the Sunday immediately after the lockdown announcement to reschedule planned wedding ceremonies to take place where possible in the remaining three working days before the lockdown commenced.
 - Construction and maintenance activity within Property Services has now broadly returned to a business as usual position.
 - The Facilities Management team has supported HCC and Partner Estates to re-energise building systems in buildings 'hibernated' during lockdown.

Section F: 2020/21 Revenue Budget

- 28. Enhanced financial resilience reporting, which looks not only at the regular financial reporting but also at potential pressures in the system and the achievement of savings being delivered through transformation, has continued through periodic reports to the Corporate Management Team (CMT) and to Cabinet.
- 29. Given the diverse nature of the services provided by CCBS reporting of the overall CCBS budget has always been split across more than one Executive Member portfolio. A review of where individual CCBS budgets are reported has been undertaken this year with the aim of reducing the number of detailed budget areas reported to the Executive Member for Policy and Resources. As a result, the original budget set in February 2020 has been re-stated to show the original and adjusted allocations across the Executive Member for Commercial Strategy, Human Resources and Performance and the Executive Member for Recreation, Heritage, Countryside and Rural Affairs. This is set out in Appendix 1 with Appendix 2 showing the service budgets now reported to the Executive Member for Recreation, Heritage, Countryside and Rural Affairs.
- 30. The anticipated business as usual outturn forecast for CCBS for 2020/21 is a saving against the budget (excluding the net impact of Covid-19 referred to in Section E) of £5.2m. It should also be noted that business as usual activities have been affected by resources being diverted to deal with the Covid-19 response and recovery and that the Department has been mindful of the need to avoid non-essential spending in the light of the County Council's overall

financial position resulting from the pandemic response. The £5.2m is made up as follows:

- £1.856m (36%) from planned early T21 and other savings (including what is now looking like sustainable over-achievement of earlier T19 saving plans).
- Vacancy management and other support cost savings across a range of services totalling £1.248m (24%).
- Savings on direct service provision of £1.043m (20%) for example, delayed book purchases in the Library Service and grant savings after allowing for payments to support the transition to independent community libraries.
- Planned savings against the Strategic Land budget of £1.233m (24%), which will be used to offset spend in future years.
- Pressures totalling £211,000 (-4%) including a shortfall in printing recharges to other Departments as a result of reduced usage, which will be funded from the specific Printsmart reserve.
- 31. The budget for Recreation, Heritage, Countryside and Rural Affairs services has been updated throughout the year and the revised budget is shown in Appendices 1 and 2. The revised budget for CCBS as a whole, of which Recreation, Heritage, Countryside and Rural Affairs services are a part, shows an increase of £10.7m made up of:
 - £3.311m temporary funding from the CoC reserve to support the delivery of transformation savings programmes and other priority projects e.g. the Library Service restructure, the refurbishment of the Empire Rooms at the Royal Victoria Country Park, investment in improved IT systems, and temporary staff posts to manage the transformation programme.
 - £3.757m drawn down from the funding agreed by Cabinet to support the Strategic Land Programme in 2020/21 together with additional one-off funding from the Manydown project of £1.23m.
 - £700,000 drawdown from the funding agreed by Cabinet for strategic school planning fees.
 - A net increase of £141,000 from transfers between departments including funding for the transfer of the relevant HantsDirect services.
 - A net increase of £257,000 for minor changes and technical adjustments (for example to reflect the financial impact of re-procuring a facilities management contract).
 - An increase of £1.352m for pay inflation.

Section G: 2021/22 Revenue Budget Pressures and Initiatives

32. A key priority for the Department is to understand the medium to long term changes resulting from the pandemic and their impact on service delivery and

operating models including identifying a sustainable financial basis for future operation.

33. This work will need to inform the 2023 Savings Programme requirement for CCBS to deliver a further £3.239m of savings by April 2023 as agreed by the County Council on 3 December. To achieve further ongoing savings after over a decade of austerity will be challenging and the need for the savings to be fully delivered in cash flow terms by April 2023 underlines the scale of the challenge. Preliminary work is underway to identify options.

Section H: Revenue Savings Proposals

- 34. Savings targets for 2021/22 were approved as part of the MTFS by the County Council in September 2018. Proposals to meet these targets have been developed through the Tt2021 Programme and were approved by Executive Members, Cabinet and County Council in October and November 2019.
- 35. The CCBS savings target for Tt2021 is £3.382m. Despite the challenges of Covid-19 response and recovery the Department remains on track to deliver these savings in full by 2021/22. Of this total, £1.193m is expected to be achieved early.
- 36. Progress has also been made against the one outstanding Transformation to 2019 (Tt2019) saving for CCBS relating to Office Accommodation where spend is impacted by decisions of all departments of the County Council. A modest balance of £160,000 remains to be achieved and options are being considered by the Corporate Office Accommodation Board to deliver the remaining sum.
- 37. Rigorous monitoring of the delivery of the programme will continue during 2021/22, to ensure that the Department is able to stay within its cash limited budget as set out in this report.
- 38. This early action in developing and implementing the savings programme for 2021/22 means that the County Council is a strong position for setting a balanced budget in 2021/22 and that no new savings proposals will be considered as part of the budget setting process for the next financial year.

Section I: 2021/22 Revenue Budget Other Expenditure

39. The budget includes some items which are not counted against the cash limit. For CCBS these are the Coroners Service and the four business units, including the River Hamble, as shown in Appendix 1. Detailed business plans for the three business units excluding the River Hamble will be reported to the Executive Member for Commercial Strategy, HR and Performance on 23 March 2021 for approval. The 2021/22 Revenue Budget for the River Hamble Harbour Authority will be reported to the River Hamble Harbour Board on 8 January 2021 for approval.

Section J: Budget Summary 2021/22

- 40. The budget update report presented to Cabinet on 24 November 2020 included provisional cash limit guidelines for each department. The cash limit for the CCBS Department in that report was £43.1m, a £0.4m decrease on the previous year resulting from:
 - £3.382m permanent reduction reflecting full removal of the Tt2021 savings from the base budget.
 - £2.567m increase covering the full year effect of pay and non-pay inflation.
 - A net increase of £435,000 from transfers and technical adjustments including the full year effect of the transfer of some HantsDirect services to CCBS.
- 41. At that stage, the cash limit guidelines did not include the following item which has now been adjusted for, reducing the cash limit to £42.1m (and will be included in the February budget report):
 - A technical adjustment to transfer £1.003m from the 2021/22 revenue repairs and maintenance budget to the CCBS capital programme. As part of the on-going response a package of essential capital works to improve the useful life of some of the properties has been prioritised as reported to Cabinet in November 2020 and funding from the 2021/22 repairs and maintenance revenue budget has been transferred to the CCBS capital programme as a result.
- 42. Appendix 2 sets out a summary of the proposed budgets for the service activities provided by Recreation, Heritage, Countryside and Rural Affairs services for 2021/22 and shows that these are within the cash limit set out above.
- 43. In addition to these cash limited items there are further budgets which fall under the responsibility of the CCBS Department, which are shown in the table below:

	2021/22	
	£'000	£'000
Cash Limited Expenditure	111,132	
Less Income (Other than Government Grants)	(69,019)	
Net Cash Limited Expenditure	42,113	
Trading Units Net (Surplus) / Deficit		(890)
Coroners		2,391
Total Net Expenditure	43,614	

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	Yes / No
People in Hampshire live safe, healthy and independent lives:	Yes / No
People in Hampshire enjoy a rich and diverse environment:	Yes / No
People in Hampshire enjoy being part of strong, inclusive communities:	Yes / No

Other Significant Links

Links to previous Member decisions:				
Title Transformation to 2021 – Revenue Savings Proposals (Executive Member for Recreation and Heritage) https://democracy.hants.gov.uk/documents/s38258/201 9-09- 9%20EMRH%20Final%20T21%20Savings%20Proposal s.pdfMedium	<u>Date</u> 19 September 2019			
Medium Term Financial Strategy Update and Transformation to 2021 Savings Proposals <u>http://democracy.hants.gov.uk/ieIssueDetails.aspx?IId=</u> 22267&PlanId=0&Opt=3#AI22852	Cabinet – 15 October 2019 / County Council – 7 November 2019			
Medium Term Financial Strategy Update https://democracy.hants.gov.uk/ieListDocuments.aspx? CId=134&MId=6499&Ver=4	Cabinet – 14 July 2020 / County Council – 16 July 2020			
Budget Setting and Provisional Cash Limits 2021/22 https://democracy.hants.gov.uk/documents/s60700/Nov %202020%20Financial%20Update%20Budget%20Setti ng%20-%20Cabinet%20FINAL.pdf	Cabinet – 24 November 2020 / County Council – 3 December 2020			

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

Document

Location

None

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionally low.

2. Equalities Impact Assessment:

The budget setting process for 2021/22 does not contain any proposals for major service changes which may have an equalities impact. Proposals for budget and service changes which are part of the Transformation to 2021 Programme were considered in detail as part of the approval process carried out in October and November 2019 and full details of the Equalities Impact Assessments relating to those changes can be found in Appendices 5 to 8 in the October Cabinet report linked below:

http://democracy.hants.gov.uk/mgAi.aspx?ID=21194#mgDocuments

For proposals where a Stage 2 consultation was required the EIAs were preliminary and were to be updated and developed following this further consultation when the impact of the proposals could be better understood. Executive Member for Recreation and Heritage Decision Day 28 July 2020: Library Service Transformation – Strategy to 2025, Appendix 6 <u>https://democracy.hants.gov.uk/mgAi.aspx?ID=27968#mgDocuments</u> <u>https://democracy.hants.gov.uk/documents/s54663/Library%20Service%20Tr</u> <u>ansformation%20-%20Appendix%206.pdf</u> Budget Summary 2021/22 – Culture, Communities and Business Services

Service Activity	Original Budget 2020/21 £'000	Revised Budget 2020/21 £'000	Proposed Budget 2021/22 £'000
CCBS Cash Limited Services			
Transformation	577	1,031	997
Rural Broadband	307	314	130
CCBS IT Budget	80	80	81
Business Development Team	610	762	671
Regulatory Services	924	948	815
Community Grants	938	1,002	862
Energise Me Grant (Sport)	133	133	116
Library Services	11,553	11,580	10,356
Business Support	454	577	634
Scientific Services	123	152	177
Asbestos	25	43	111
Countryside Service	2,718	3,050	2,815
Outdoors Centres	377	440	474
Arts and Museums (including HCT grant)	2,434	2,434	2,326
Archives	689	761	659
Risk, Health and Safety	27	0	0
Rural Affairs	275	259	268
Corporate Estate	(205)	(205)	(205)
County Farms	(495)	(495)	(493)
Development Account	(346)	(346)	(345)
Sites for Gypsies and Travellers	29	37	39
Property Services	3,579	4,724	3,816
Facilities Management and the Great Hall	3,371	3,562	3,757
Hampshire Printing Services	(50)	(35)	(14)
Total	28,127	30,808	28,047
Net Contribution to / (from) Cost of Change	1,498	4,495	638

Service Activity	Original Budget 2020/21 £'000	Revised Budget 2020/21 £'000	Proposed Budget 2021/22 £'000
CCBS Net Cash Limited Budget ⁽¹⁾	29,625	35,303	28,685
CCBS Managed Services			
Sports Bursaries	18	18	18
Manydown and other miscellaneous	(36)	(36)	(23)
Feasibility	1,035	1,035	1,035
Strategic Land	1	4,988	0
Strategic Land disposal of sites	228	228	231
Office Accommodation ⁽¹⁾	3,990	3,896	4,040
Repairs & Maintenance	8,635	8,812	8,127
CCBS Managed Services Budget	13,871	18,941	13,428
CCBS Cash Limited and Managed Services Budget	43,496	54,244	42,113
Coroners	1,998	2,294	2,391
River Hamble	8	(44)	(53)
County Supplies	(460)	(476)	(407)
HC3S	374	374	(410)
Hampshire Transport Management	(29)	(13)	(20)
Trading Units	(107)	(159)	(890)

⁽¹⁾ Office Accommodation had previously been included within the CCBS cash limited services, but the original budget above is restated to show this within the CCBS managed services.

Budget Summary 2021/22 – Recreation, Heritage, Countryside and Rural Affairs Services

Service Activity	Original Budget 2020/21 £'000	Revised Budget 2020/21 £'000	Propose d Budget 2021/22 £'000
Recreation, Heritage, Countryside and Ru	ral Affairs C	ash Limite	d Services
Regulatory Services	924	948	815
Community Grants	938	1,002	862
Energise Me Grant (Sport)	133	133	116
Library Services	11,553	11,580	10,356
Business Support	454	577	634
Scientific Services	123	152	177
Asbestos	25	43	111
Countryside Service	2,718	3,050	2,815
Outdoors Centres	377	440	474
Arts and Museums (including HCT grant)	2,434	2,434	2,326
Archives	689	761	659
Risk, Health and Safety	27	0	0
Rural Affairs	275	259	268
Total	20,670	21,379	19,613
Net Contribution to / (from) Cost of Change	881	4,136	663
Net Cash Limited Expenditure	21,551	25,515	20,276
<u>Recreation, Heritage, Countryside and Ru</u> <u>Services</u>	ral Affairs a	nd Manage	<u>d</u>
Sports Bursaries	18	18	18
Managed Services Net Expenditure	18	18	18
Recreation, Heritage, Countryside and Rural Affairs Services Net Expenditure	21,569	25,533	20,294

Service Activity	Original Budget 2020/21 £'000	Revised Budget 2020/21 £'000	Propose d Budget 2021/22 £'000
CCBS Commercial Strategy, Human Resources and Performance Services	21,285	28,711	21,819
CCBS Policy & Resources Services	642	0	0
CCBS Net Cash Limited and Managed Services Expenditure	43,496	54,244	42,113
Coroners	1,998	2,294	2,391
River Hamble	8	(44)	(53)
Recreation, Heritage, Countryside and Rural Affairs Trading Units	8	(44)	(53)
County Supplies	(460)	(476)	(407)
HC3S	374	374	(410)
Hampshire Transport Management	(29)	(13)	(20)
Other CCBS Trading Units	(115)	(115)	(837)
Total CCBS Trading Units	(107)	(159)	(890)

HAMPSHIRE COUNTY COUNCIL

Front Cover Report

Committee:		Culture and Communities Select Committee		
Date:		12 January 2021		
Title:		CCBS Climate Change – Natural Environment Workstream		
Report From:		Director of Culture, Communities and Business Services		
Contact name:		Jo Heath		
Tel:	07545 735	5629 Email: jo.heath@hants.gov.uk		

Purpose of this Report

1. The purpose of this presentation is to set out the ways in which some departmental services are focusing upon climate change and the natural environment workstream.

Recommendations

2. That the Culture and Communities Select Committee note the contents of the presentation.

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CCBS CLIMATE CHANGE NATURAL ENVIRONMENT WORKSTREAM

Jo Heath

12 January 2021

CCBS Climate Change Programme

Programme Objectives

- Contribution to HCC Net Zero Emissions by 2050
- Adapting and building resilience to 2°C
- Use our land to sequester carbon and protect the natural environment
- Review the way we operate to be more climate friendly
- Educate and influence others to join us in tackling climate change



CCBS Climate Change Programme

Programme Workstreams	
Travel & Transport	ElectricficationFuel typeDelivery efficiencies
Energy & Infrastructure	Renewable energyEnergy efficiencyHCC emissions
Product Lifecycle	Waste reduction & increased recyclingPurchased goods
Food	MenusFood waste collectionCatering waste prevention
Natural Environment	 Carbon sequestration Information & education Demonstration projects



NATURAL ENVIRONMENT WORKSTREAM

A. Carbon Storage and Sequestration



Page 31

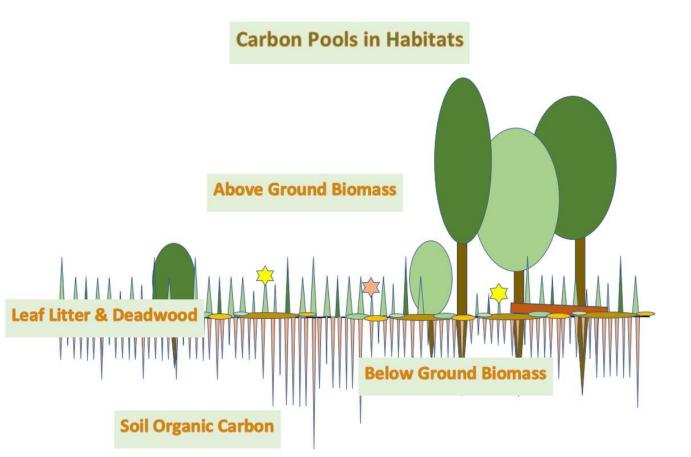
- Step 1 determine the current carbon storage of CCBS landholdings (followed by HCC?)
- Step 2 identify & calculate known risks to carbon storage
- Step 3 develop a decision-making tool for future land management
- Step 4 produce a strategy to increase carbon storage



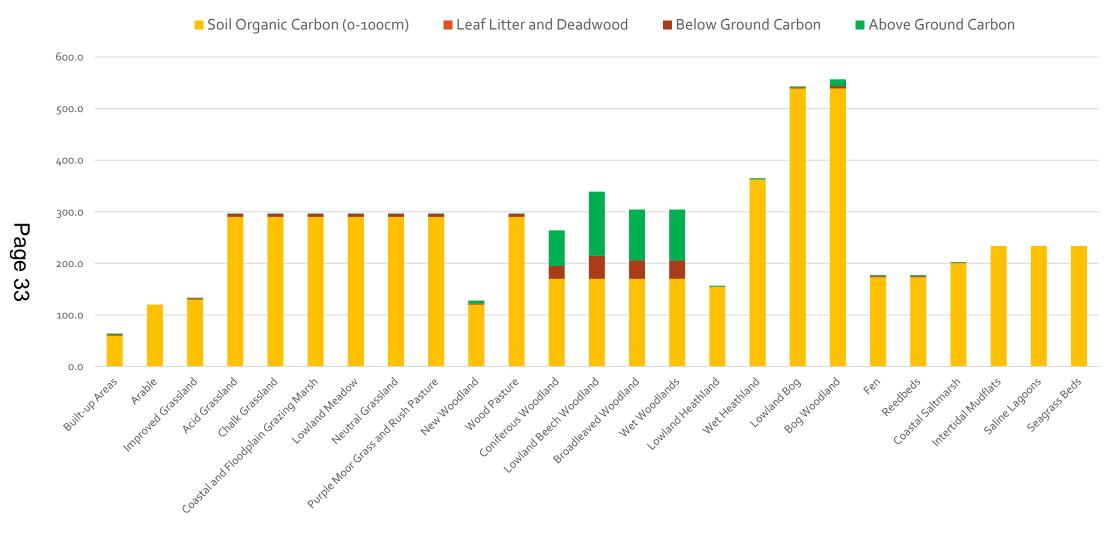
How carbon is stored

All functioning habitats can be a carbon sink, that is land where carbon can be removed (or sequestered) from the atmosphere by natural processes. InVest tool provides values for this function.

Globally twice as much carbon is stored in soils as in the atmosphere, with peatlands contributing 30% of this, although they only cover 3% land area.

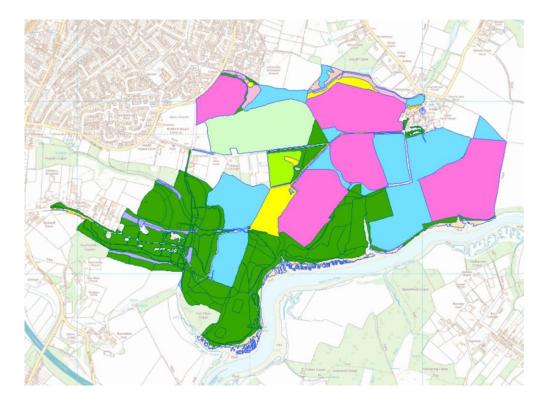


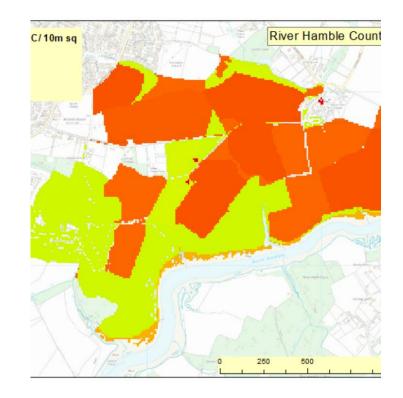
Carbon Pools within Habitats (t C/ha)



Step 1 – determine current carbon storage

- Land Use Land Category (LULC) is mapped using HBIC BAP Broad and Priority habitat layers
- Use the InVest tool to provide a heat map of tonnes of carbon per 10m²
- Example River Hamble Country Park below



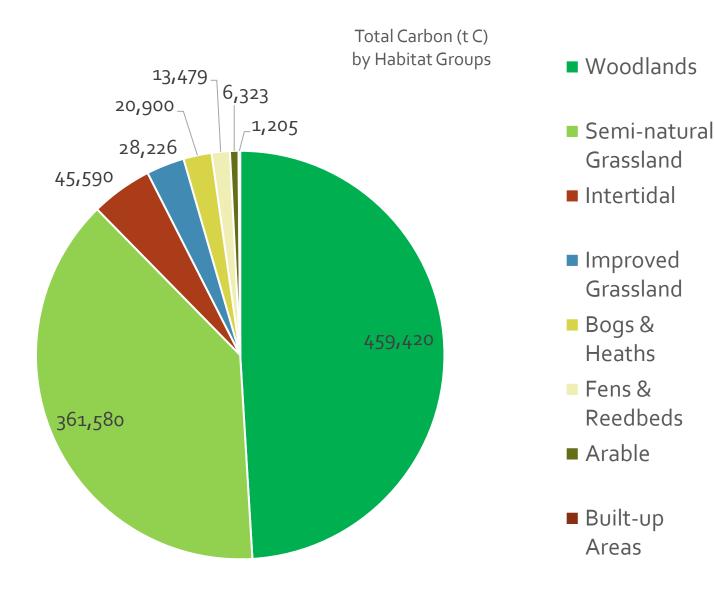


Habitat specific carbon storage

Total estimated carbon stored within the Countryside Service landholding is 936,723 tonnes with an overall mean of 272.7 t

How Next step is determine the current carbon storage of the rest of CCBS landholdings and then HCC. Finer grain for agricultural land.

Also determine the level of carbon sequestered per habitat per annum. Early indications are around 12,000 to 17,000 tCO2



Risks to sequestration and storage: weather, pests and diseases, policy decisions

> Land use, land management, technology and operational changes

Potential sequestration and storage capacity



Current carbon

sequestration

and storage

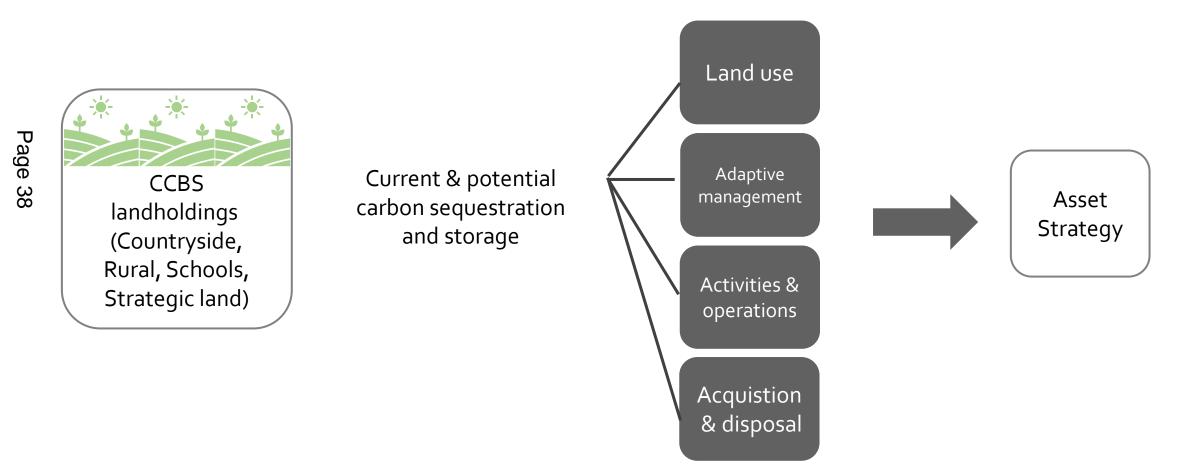
capacity

Additional benefits: Biodiversity enhancement, flood management, water quality, nitrate mitigation, food production, recreation and air quality

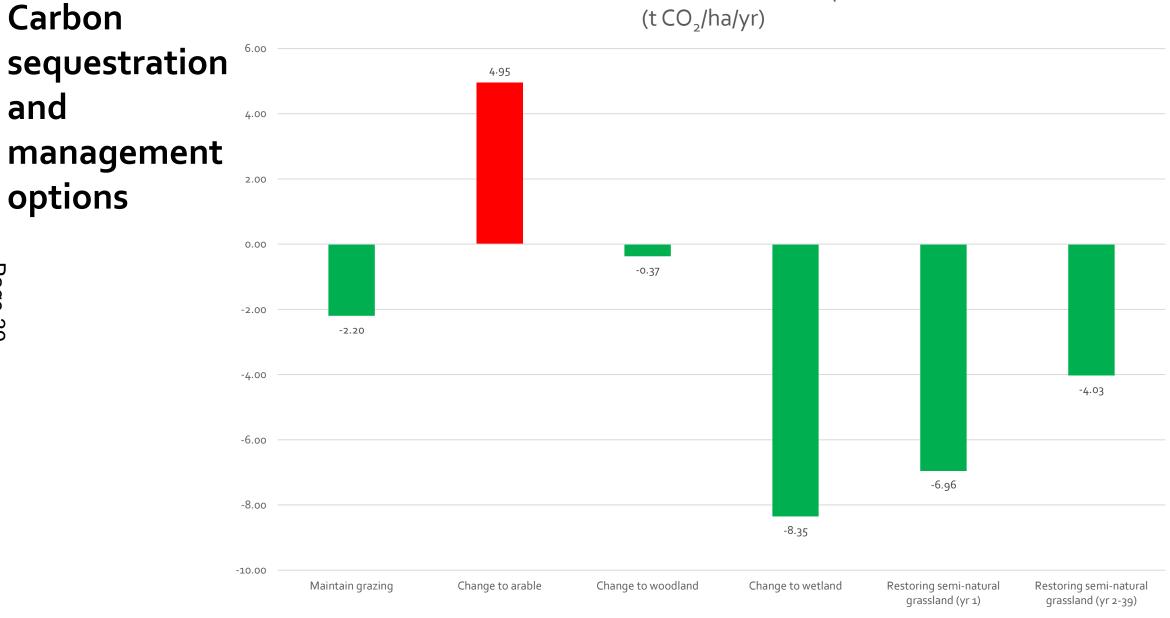
Step 2 - Risks to carbon capture and storage

Increase in Mean Sea level rise	 Coastal erosion and decreasing land area Submergence of coastal areas – changing nature of carbon capture
Changes in summer and winter temperatures and precipitation	 Long term changes in grassland and species communities e.g. sites dry out or become waterlogged limiting ecosystem function (could be offset by flood storage) Increase/decrease in primary production may change nature of habitat High temperatures leading to increased fire risk and release of carbon Extreme precipitation events where they lead to negative habitat/ecosystem modification and subsequent carbon sequestration
Soil changes	 Wind erosion and waterlogging Pressure for continued cultivation of arable land across Hampshire when other sustainable methods more appropriate
Pests & diseases	Ash Die Back and similar on the increase. Risk to carbon sequestration short term even with successful replacement policy.
Development	Utilisation of land asset for development
Policy changes	Policies and iniatives that have a perverse consequences for example funding for habitats preventing positive changes that drive carbon sequestration
Financial and resource drivers	Pressures that prevent "doing the right thing"

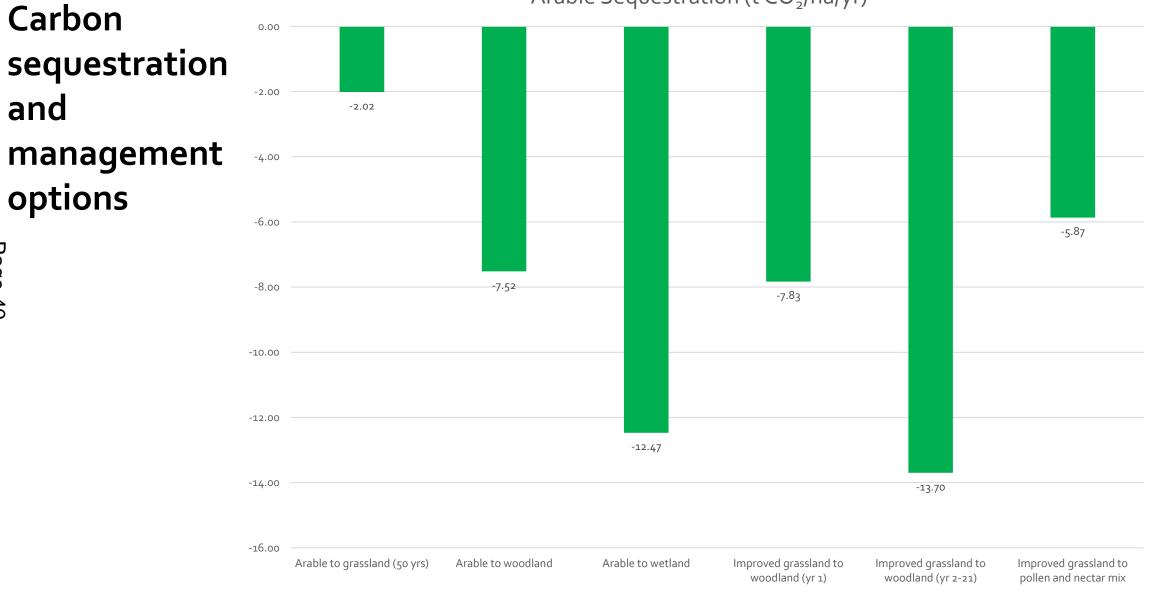
Step 3 – Decision making tool



Semi-natural Grassland emission/ sequestration $(t CO_2/ha/yr)$



Arable Sequestration (t CO₂/ha/yr)



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Tools to help us prioritise positive management actions for Climate change Titchfield Haven

BW Moors



2.0

0.0

Carbon Sequestration Flood Control*

Carbon Storage

Wild Species

Diversity

Pollinators*

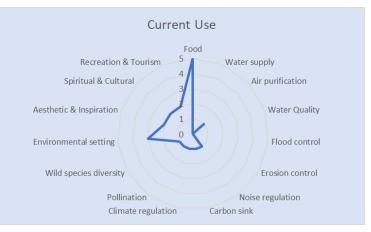
Example: Titchfield area

Current Use - arable/market garden growing root-crops and other vegetables

Food production values are high with fertiliser input and bird scarers used to protect crops throughout the year. Regular cultivation of the soil results in erosion, soil disturbance and oxidisation, decreasing the potential for carbon storage. With exposed soil, erosion can lead to topsoil loss and silt in the runoff with reduced water quality. Water will not be retained on the site for long, reducing the ability of water to enter groundwater reserves. The site is on a coastal location so has a relatively high environmental setting value. Access is along the coastal fringe and is used by a significant number of people.



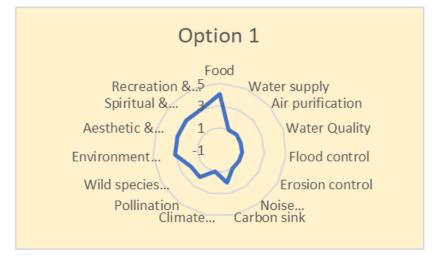
- Carbon storage 44t C/ha (3,784 t C)
- Emission/sequestration 0.09 t CO₂/ha/yr (2.11 t C emitted/yr)
- Nitrogen loss 2,511 kg/yr



Example: Titchfield Area

Option 1 – arable/market garden growing root-crops and other vegetables with enhanced access Retain agricultural use for the majority of the site. Fence out a 10m strip around the periphery to provide additional access route and reduce direct disturbance to the centre. Stop use of bird scarers. Develop the strip as grassland/scrub matrix for access and increased biodiversity; 4km route and 4ha in area.





- Carbon storage 44t C/ha
- Emission/sequestration 0.09 t CO₂/ha/yr & -2.02 t CO₂/ha/yr (0.19 t C sequestered/yr)
- Nitrogen loss 2,446 kg/yr resulting in 65 kg/yr reduction

Example: Titchfield Area

Option 2 - Conversion to low intensity coastal grazing

Site fenced to reduce direct disturbance to waders and Brent Goose in the winter. Grassland restored and low intensity grazing introduced. Area may still function for agricultural use and food production, conservation beef.

Continuous vegetation cover will reduce erosion, retain soils and result in cleaner water in any runoff.





- Carbon storage 67t C/ha (5,762t C)
- Emission/sequestration -2.02 t CO₂/ha/yr (47.38 t C sequestered/yr)
- Nitrogen loss 1,118 kg/yr resulting in 1,393 kg/yr reduction

Step 4 – Strategy for increasing carbon sequestration & storage

- Links to other plans and strategies e.g. Tree strategy
- Part of local nature recovery strategy (on the basis that what benefits biodiversity benefits carbon sequestration)
- Strategies for different parts of the Department but principles similar e.g. mowing/cutting regime changes
- Discussion with Natural England and other agencies about adaptive land management to build resilience for future rather than looking backwards

B. Education and influence

The role of the new Education Engagement Task Force is education and influence through engagement

- a) To help staff, partners and public become more aware of projects and initiatives around the county and to raise awareness of:-
- The climate impacts on the natural environment
- The steps HCC are taking to increase carbon capture and storage
- The action individuals, organisations and other authorities can take to support positive carbon sequestration activity

C. Demonstration Projects

- Runways End Eco Centre
- Hilliers Frontier Garden
- Carbon positive Country Park

Currently working on the scope of these and the funding requirements.







Positive work underway - highlights



Parish Pollinator project Developing local action plans to improve provision for and understanding of

pollinators.



Restoration of Fen habitat (1.4ha).

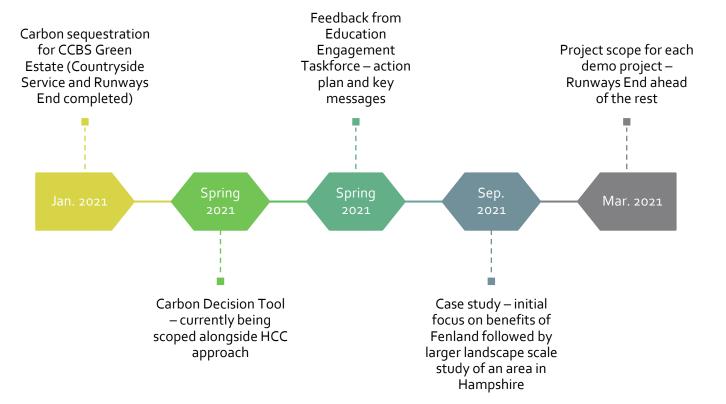


Farm Carbon Toolkit All tenant farms asked to calculate their carbon footprint.



Woodland Action Plan mitigation for Ash removal inc. ash retention zones, tree planting and natural regeneration.

Key ^{Page} 49 milestones



THANKYOU

HAMPSHIRE COUNTY COUNCIL

Report

Committee:	Culture and Communities Select Committee					
Date of meeting:	12 January 2021					
Report Title:	Work Programme					
Report From:	Director of Transformation & Governance					
Contact name: Emma Cousins						
Tel: 0370 779 578	8 Email: emma.cousins@hants.gov.uk					

Purpose of the Report

1. To review and agree the Work Programme for the Culture and Communities Select Committee.

Recommendation

2. That the Committee agree the Work Programme as attached and make any amendments as necessary.

CORPORATE OR LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

Document

None

Location

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

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- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionally low.

2. Equalities Impact Assessment:

This is a scrutiny review document setting out the work programme of the Committee. It does not therefore make any proposals which will impact on groups with protected characteristics.

WORK PROGRAMME – CULTURE AND COMMUNITIES SELECT COMMITTEE

Торіс	Issue	Reason for inclusion	12 January 2021	22 March 2021	19 July 2021	20 September 2021
Pre-scrutiny items	2021/22 Revenue Budget Report for Culture, Communities and Business Services	Pre-scrutiny of 2021/22 budget proposals for relevant services prior to consideration by the Executive Member.	x			
Overview items	CCBS Climate Change – Natural Environment Workstream	To receive an overview of the CCBS workstreams.	x			
	Registration Service	To receive an overview of these services.		x		
Overview items (regular updates)	Update on Hampshire Cultural Trust	To receive a regular update from the Cultural Trust. <i>Last item</i> – September 2020				
	Transforming the County Council's Country Parks	To receive a regular update on the programme progress. Last item – September 2020				
	Library Service Update	To receive a regular update on the Library Service. Last item – September 2020				